New Groundwater Standards Media Briefing Spokespeople

The following agency leadership and program staff from the Wisconsin Department of Health Services, Department of Natural Resources, and Department of Agriculture, Trade, and Consumer Protection participated in the Cycle 10 Groundwater Standards Recommendations media briefing.

Department of Health Services
- Julie Willems Van Dijk, Deputy Secretary
- Dr. Roy Irving, Hazard Assessment Section Chief, Bureau of Environmental and Occupational Health
- Dr. Sarah Yang, toxicologist, Bureau of Environmental and Occupational Health

Department of Natural Resources
- Elizabeth Kluesner, Deputy Secretary
- Darsi Foss, Administrator, Division of Environmental Management
- James Zellmer, Deputy Administrator, Division of Environmental Management
- Steve Elmore, Director, Bureau of Drinking Water and Ground Water

Department of Agriculture, Trade, and Consumer Protection
- Sara Walling, Administrator, Division of Agricultural Resource Management
- Lori Bowman, Director, Bureau of Agrichemical Management
Protecting Groundwater

An overview of how the Department of Health Services determines the amount of a substance that can be in groundwater to protect public health.

How the process works, as dictated by state law.

State agencies identify substances, related to their authority, that are detected in or have a reasonable probability of entering Wisconsin's groundwater. They submit these to DNR.

→ DNR designates substances as either of public health concern or public welfare concern. DNR categorizes and ranks the substances following Wisconsin state law.

→ DNR submits the current list of substances of public health concern to DHS. DHS reviews these substances and recommends enforcement standards to DNR.

→ DNR proposes rules to establish the DHS recommendations for substances of public health concern and at the same time substances identified for public welfare concern.

Here's what DHS' three-step process looks like!

1 Review literature and available scientific information
   About 60% of the process
   - This process takes an extensive amount of time because we need to clearly understand the science behind each substance.
   - This part can vary in how long it takes based on how many substances are being requested for review, how much research has been conducted and published on the substances and if we are assessing substances in groups to determine if a combined standard is appropriate.
   - We review specific concentrations set by the U.S. Environmental Protection Agency and other health-based guidelines created by other federal and international organizations.
   - We gather all available data, which can mean hundreds of scientific journal articles, to fully understand the measured effect of the substance on growth, development, reproduction, disease, cancer, or other negative health effects.
   - We assess and analyze these articles to see if there is any significant technical information that was not included when the federal numbers were set.

2 Select appropriate science-based standards
   About 20% of the process
   - Wisconsin state law provides the process for selecting the appropriate standard, including the scientific process to use if a federal number or state drinking water standard is not available.
   - We must use the most recent federal number unless there is significant technical and scientifically valid information that was not considered when the federal number was set.

3 Write documents explaining findings and recommendations for each substance
   About 20% of the process
   - Our support documents describe why we recommended each standard and aid the DNR in their rule-making process.
   - We provide the overall health effects each substance can cause, how people come in contact with the substances, and a detailed summary of the results of our scientific research.

Want to learn more?
DHS' webpage provides summaries on each substance.
www.dhs.wisconsin.gov/water/gws
DNR's rule-making webpage includes additional information and our recommendations to DNR.
dnr.wi.gov/topic/Groundwater/NR140.html
See Wis. Stat. ch. 160 for the specific state law.

Wisconsin Department of Health Services
Division of Public Health
P-02432 (06/2019)
Press Release
For Immediate Release
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Contact: Jennifer Miller or Elizabeth Goodsitt, DHS, 608-266-1683
Sarah Hoye, DNR, 608-267-2773
Grace Colás, DATCP, (608) 224-5020

Department of Health Services, Department of Natural Resources, Department of Agriculture, Trade and Consumer Protection Work to Make Groundwater Cleaner

*DHS Has Sent New Groundwater Recommendations to DNR*

Working together to make sure the water you drink is safe, the Department of Health Services (DHS), Department of Natural Resources (DNR), and the Department of Agriculture, Trade and Consumer Protection (DATCP) have reviewed key compounds that can be in Wisconsin’s groundwater and the effects they could have on health. State health officials today provided groundwater quality standards recommendations for 27 substances to DNR as part of the state’s process to protect public health. Two per-and polyfluoroalkyl substances (PFAS) – human-made chemicals used in many products, including non-stick cookware, fast food wrappers, stain resistant sprays, and firefighting foam – were among the contaminants reviewed.

“As Governor Evers declared, this is the Year of Clean Drinking Water, and we look forward to our continued partnership with the DNR as we work toward the shared goal of protecting the health of Wisconsin residents,” said Julie Willems Van Dijk, DHS Deputy Secretary. “Using a rigorous, evidence-based process will help us assure that our water is safe, no matter where we live in the state.”

“Clean drinking water in Wisconsin is a public health priority,” said Elizabeth Kluesner, DNR Deputy Secretary. “The DNR has not revised our groundwater standards for 10 years and with these science-based recommendations in hand, we will immediately begin rulemaking to protect our citizens and our natural resources from harmful contaminants. This is another example of how we are working to return Wisconsin to being a leader in the field of environmental protection.”
After DNR provided a list of substances to DHS, health officials extensively reviewed scientific literature about each substance, using federal quality standards as a starting point when available, and created a document describing the rationale for each enforcement standard. In order to make these recommendations, DHS toxicologists reviewed over 5,000 scientific findings.

State law outlines a process that DHS and DNR follow, ensuring a scientifically rigorous review of available technical information and clarity on how recommended groundwater standards are selected. There will be a period for input on these proposed standards which DNR will announce in the coming months. Having received the DHS recommendations, DNR can propose rules to incorporate these new or revised standards.

Once the rulemaking process is complete, the new or revised standards will be added to the state’s 138 existing NR 140 groundwater quality standards. These standards are used for regulating facilities, practices and activities that can affect groundwater. They apply to bottled water, approved agricultural chemicals, contamination site cleanup, regulation of solid waste landfills, and more. Groundwater standards have been set or revised in 1988, 1990, 1991, 1993, 1995, 1996, 1998, 1999, 2003, 2006, and 2010.

DATCP was another important contributor to the substance list, submitting several agricultural chemicals to DNR for review. DATCP will use resulting enforcement standards to guide its work in groundwater protection.

To further protect groundwater, DHS will review an additional 40 substances in 2019 and 2020, as requested by DNR in April. State law defines the review and rulemaking process for contaminants. More information about the groundwater quality standard review and rulemaking process is available on the DHS website.

###
DHS Recommended Groundwater Enforcement Standards

The development of state groundwater standards is a collaborative process involving multiple state agencies. This process is described in detail in Wisconsin law (Wis. Stat. ch. 160). Our primary responsibility is to develop groundwater standard recommendations for substances that represent a public health concern (when requested by the DNR).

The table below summarizes our recommendations for groundwater enforcement standards that were sent to the DNR.

**Cycle 10 Recommendation Table**

<table>
<thead>
<tr>
<th>Substance</th>
<th>New or existing</th>
<th>Enforcement Standard Recommended Value</th>
<th>Preventive Action Limit Recommended Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>1,1-Dichloroethane</td>
<td>Existing</td>
<td>No change</td>
<td>No change</td>
</tr>
<tr>
<td>1,2,3-Trichloropropene</td>
<td>Existing</td>
<td>↓ 0.3 ng/L</td>
<td>↓ 0.03 ng/L</td>
</tr>
<tr>
<td>1,4-Dioxane</td>
<td>Existing</td>
<td>↓ 0.35 µg/L</td>
<td>↓ 0.035 µg/L</td>
</tr>
<tr>
<td>Aluminum</td>
<td>Existing</td>
<td>No change</td>
<td>No change</td>
</tr>
<tr>
<td>Bacteria (Total coliform)</td>
<td>Existing</td>
<td>No change</td>
<td>No change</td>
</tr>
<tr>
<td>Bacteria (E. coli)</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Barium</td>
<td>Existing</td>
<td>No change</td>
<td>No change</td>
</tr>
<tr>
<td>Boron</td>
<td>Existing</td>
<td>↑ 2,000 µg/L</td>
<td>↑ 400 µg/L</td>
</tr>
<tr>
<td>Clothianidin</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Cobalt</td>
<td>Existing</td>
<td>No change</td>
<td>↓ 4 µg/L</td>
</tr>
<tr>
<td>Dacthal MTP and TPA degradates</td>
<td>New</td>
<td>Combine with dacthal†</td>
<td>↓ 7 µg/L</td>
</tr>
<tr>
<td>Glyphosate</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Glyphosate AMPA degradate (aminomethylphosphonic acid)</td>
<td>New</td>
<td>n/a</td>
<td>10 mg/L</td>
</tr>
<tr>
<td>Hexavalent chromium</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Imidacloprid</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Isoxalflutole &amp; isoxalflutole diketonitrile (DKN)</td>
<td>New</td>
<td>n/a</td>
<td>3 µg/L</td>
</tr>
<tr>
<td>Isoxalflutole benzoic acid (BA)</td>
<td>New</td>
<td>n/a</td>
<td>800 µg/L</td>
</tr>
<tr>
<td>Molybdenum</td>
<td>Existing</td>
<td>No change</td>
<td>↓ 4 µg/L</td>
</tr>
<tr>
<td>PFOA &amp; PFOS</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Strontium</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Sulfentrazone</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Tetrachloroethylene (PCE)</td>
<td>Existing</td>
<td>↑ 20 µg/L</td>
<td>↑ 2 µg/L</td>
</tr>
<tr>
<td>Thiamethoxam</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Thiencarbazone-methyl</td>
<td>New</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Trichloroethylene (TCE)</td>
<td>Existing</td>
<td>↓ 0.5 µg/L</td>
<td>↓ 0.05 µg/L</td>
</tr>
</tbody>
</table>

† These substances are combined with dacthal's existing enforcement standard.

ii. Although DHS is not recommending a change in the enforcement standard for this substance, we are recommending a change in the preventive action limit.

For more information:
DHS Webpage: www.dhs.wisconsin.gov/water/gws.htm
DNR Webpage: dnr.wi.gov/topic/Groundwater/NR140.html
Tetrachloroethylene (PCE) | 2019 Cycle 10

Substance Overview

Tetrachloroethylene (PCE) is an organic solvent that has been primarily used as a degreaser to clean metal parts and machinery.\(^1\)\(^2\) It is a human-made chemical that does not occur naturally in the environment. PCE is produced in large volumes for commercial use and is used for dry cleaning, metalworking, textile processing, and fluorocarbons manufacturing.

Recommendations

The current NR140 Groundwater Quality Public Health Enforcement Standard of 5 micrograms per liter (µg/L) for PCE is based on the United States Environmental Protection Agency's (EPA's) maximum contaminant level from the 1990s.

DHS recommends raising the enforcement standard to 20 µg/L. The recommended standard is based on the United States Environmental Protection Agency's (EPA's) drinking water concentration based on a cancer risk level determination. A concentration of 20 µg/L corresponds with a lifetime cancer risk level of 1 in 1,000,000.

DHS recommends setting the NR140 Groundwater Quality Public Health Preventive Action Limit for PCE at 10% of the enforcement standard because it has been shown to have carcinogenic, mutagenic, and teratogenic effects.

<table>
<thead>
<tr>
<th>Current Standards</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Enforcement Standard:</td>
<td>5 µg/L</td>
</tr>
<tr>
<td>Preventive Action Limit:</td>
<td>0.5 µg/L</td>
</tr>
<tr>
<td>Year:</td>
<td>2011</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Recommended Standards</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Enforcement Standard:</td>
<td>20 µg/L</td>
</tr>
<tr>
<td>Preventive Action Limit:</td>
<td>2 µg/L</td>
</tr>
</tbody>
</table>

Health Effects

Current knowledge about the health effects of PCE comes from studies in laboratory animals, workers, poisoning exposure reports, and epidemiological studies involving exposed communities such as contaminated military bases.\(^2\) Short-term effects of PCE exposure in both humans and animals include liver and kidney damage and central nervous system effects. Longer-term PCE exposure causes changes in mood, memory, attention, reaction time, or vision. Long-term PCE exposure animal studies have also shown liver and kidney effects, as well as changes in brain chemistry. PCE may also have adverse effects on pregnancy and fetal development; problems such as miscarriage, birth defects, and slowed fetal growth have been observed in animal studies.

The EPA has classified PCE as a likely human carcinogen.\(^2\) PCE has been shown not to be teratogenic, but it has been shown to have mutagenic effects and interactive effects with mixtures of trichloroethylene (TCE) and methylchloroform.\(^1\)\(^2\)

Wisconsin Department of Health Services
References